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NOV 2:0 2013.

RE:

MUR 6675

Vernon Parker for Congress and Kelly
Lawler in her official capacity as treasurer

Dear Ms. Desai:

On November 7, 2013, the Federal Election Commission reviewed the allegations in your complaint dated November 1, 2012, and dismissed the allegation that Vernon Parker for Congress and Kelly Lawler in her official capacity as treasurer violated 2 U.S.C. § 441d(a) and 11 C.F.R. § 110.11(a)(1). Accordingly, the Commission closed the file in this matter.

Documents related to the case will be placed on the public record within 30 days. See Statement of Policy Regarding Disclosure of Closed Enforcement and Related Files, 68 Fed. Reg. 70,426 (Dec. 18, 2003) and Statement of Policy Regarding Placing First General Counsel's Reports on the Public Record, 74 Fed. Reg. 66132 (Dec. 14, 2009). The Factual and Legal Analysis, which more fully explains the Commission's findings, is enclosed.

The Federal Election Campaign Act of 1971, as amended, allows a complainant to seek judicial review of the Commission's dismissal of this action. See 2 U.S.C. § 437g(a)(8).

Sincerely,

Mark Shonkwiler

Assistant General Counsel

Enclosure

Factual and Legal Analysis

FEDERAL ELECTION COMMISSION

FACTUAL AND LEGAL ANALYSIS

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RESPONDENT:

Vernon Parker for Congress and

MUR 667.5

Kelly Lawler in her official capacity as treasurer

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I. INTRODUCTION

This matter involves allegations that Vernon Parker for Congress and Kelly Lawler in her official capacity as treasurer (the "Committee") violated the Federal Election Campaign Act, as amended (the "Act"), by failing to include an appropriate disclaimer in automated phone calls the Committee funded. Compl. at 1. The Complaint specifically alleges that the Committee conducted a telephone "push poll" that provided a negative message about Parker's opponent, Kyrsten Sinema. *Id.* The Complaint argues that, as a public communication, such calls require a disclaimer under the Act and Commission regulations. *Id.*

16 The Response acknowledges that it paid for the automated calls but contends the calls are
17 not a "public communication" because they constitute a poll rather than a telephone bank and
18 thus require no disclaimer. Resp. at 2-3. Furthermore, the Response states that the Committee
19 spent only \$500 on the calls and Parker ultimately lost the election. *Id.* at 1, 5. Accordingly, the
20 Response argues that the Commission should either find no reason to believe that it violated the
21 Act — given that the calls did not require a disclaimer — or dismiss this matter pursuant to
22 *Heckler v. Chaney*, 470 U.S. 821 (1985). *Id.* at 5.

As set forth below, given the small scope of the activity, the Commission exercises its prosecutorial discretion and dismisses this matter. See Heckler, 470 U.S. at 821.

II. FACTUAL BACKGROUND

Vernon Parker was a candidate for the United States House of Representatives in

Arizona's 9th Congressional District in 2012. Parker designated Vernon Parker for Congress as

- his principal campaign committee. See Statement of Candidacy (Apr. 13, 2012). Kyrsten
- 2 Sinema was his opponent. Parker lost the general election held on November 6, 2012.
- On October 15, 2012, the Committee placed 6,596 automated calls to likely voters in the
- 4 relevant congressional district. See Compl. at 1; Resp. at 4. The first question posed in the calls
- 5 asked recipients for whom they intended to vote, instructing them to press 1 for Republican
- 6 Vernon Parker, 2 for Democrat Kyrsten Sinema, or 3 if undecided. Resp. at 4. The second
- 7 question began by informing recipients that Sinema once served as a criminal defense attorney
- and had represented "murderers" and then asked "Do you think Sinema should release her client
- 9 list?" Compl. at 1; Resp. at 4. Of the 6,596 ealls, the Response states that 596 recipients
- responded to the first question, and 480 responded to the second. Resp. at 4. The Comraittee
- later reported that while 44.6% of the respondents stated that they would vote for Parker and
- 12 41.7% stated that they would vote for Sinema, 63% of respondents stated that Sinema should
- release her client list. *Id.* at 5.
- The Complaint alleges that the calls constituted a "public communication" but failed to
- include a disclaimer stating who had paid for them. Compl. at 1. The Complaint further asserts
- that on October 16, 2012, the day after the calls were placed, the Committee posted a press
- 17 release on its Facebook page claiming that the calls showed Parker leading the race and that a
- majority of voters wanted Sinema to disclose her client list. *Id.* at 1, Ex. 1.
- The Response concedes that the Committee paid for the calls. Resp. at 4. It also
- acknowledges that the calls omitted a disclaimer. Id. at 1, 4. The Response contends that these
- calls required no disclaimer because the calls did not constitute "political advertising" or a
- 22 "public communication." Id. at 1, 3-4. The Response asserts that the calls were "legitimate
- 23 polling" designed to test a potential campaign message, the results of which shaped Parker's

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- campaign message in the weeks before the election. Id. at 4-5. Alternatively, the Response
- argues that the matter should be dismissed because the total cost of the calls was \$500. *Id.* at 5.
- Given the small scope of the activity -6,956 calls at the cost of \$500 pursuing this
- 4 matter with an investigation would not be an efficient use of the Commission's resources.
- 5 Accordingly, the Commission exercises its prosecutorial discretion and dismisses the allegation
- 6 that the Committee violated 2 U.S.C. § 441d(a) and 11 C.F.R. § 110.11(a)(1) by failing to
- 7 include an appropriate disclaimer in a public communication. See Heckler, 470 U.S. at 821.